City Council Minutes

Workshop Meeting

October 8, 1986

City of Naples

City Council Chambers 735 Eighth Street South Naples, Florida 33940

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CITY COUNCIL MIMUTES Workshop Minutes

Time 9:00 a.m.

COUNCIL

MEMBERS

Date October 8, 1986

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A Mayor Putzell called the meeting to order and presided as Chairman:

ROLL CALL: Present: Edwin J. Putzell, Jr.

Kim Anderson-McDonald William F. Bledsoe Alden R. Crawford, Jr. John T. Graver Councilmen

William E. Barnett Absent:

Lyle S. Richardson Councilmen

Also Present: Franklin C. Jones, City Manager

David W. Rynders, City Attorney Mark W. Wiltsie, Asst. City Manager Janet Cason,

City Clerk Roger J. Barry, Community Norris C. Ijams, Development Dir. Fire Chief Stewart K. Unangst, Purchasing Agent

Christopher L. Holley Community Services Dir. Gerald L. Gronvold, City Engineer Steven C. Brown, Personnel Director Frank W. Hanley Finance Director

Jodie M. O'Driscoll Deputy Clerk

See Supplemental Attendance List - Attachment #1.

Mayor Putzell explained that this workshop was an informal conference of the City Council and was prior to a special, formal meeting to be held at 10:00 a.m. He further explained that this was the third meeting on the subject of annexation in the Council's attempt to understand the complexity and the pros and cons of annexation.

ANNEXATION DISCUSSION.

City Manager Jones introduced Robert Bradley, Executive Director of the Florida Advisory Council on Intergovernmental Relations, whose primary function is to advise the Florida Legislature on issues involving local and state governments.

As introduction, Mr. Bradley advised that Florida Statutes allow for annexation by either general or special law. There were three ways to annex: Special Act of the State Legislature, voluntary annexation, and non-voluntary annexation. Mr. Bradley explained that non-voluntary annexation requires everyone, property owners as well as residents of the City, to vote on the proposed annexation; voluntary annexation occurs when residents of a compact area request annexation.

Under voluntary annexation, Mr. Bradley continued, a petition bearing 100% of the property owners' signatures must be presented to the City to request annexation. Then a legal advertisement is published before the City can accept the area into their boundaries. There are two parties involved in voluntary annexation: the City and the property owners.

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City Council Minutes Date October 8, 1986	MARISS, FI	I	SECO	Y		ABSE
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In contrast, Mr. Bradley advised that non-voluntary annexation requires a set of agreements including an agreement that assures residents of the annexed property that they will receive City services upon annexation.	can deking the community of the communit	Principal Company of the Company of	15 8 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5 6 5			
Statutory standards also state that the land to be annexed must be contiguous, compact and not part of another municipality, Mr. Bradley advised, and that the area must be developed for urban use as part of an urban matrix.	test of the description of the d	al el evel evel evel evel evel evel evel	en Eus Swei Firs Y	ahs coc fus fus		
Special Act annexation, he explained, is the least typical of the three types and is used infrequently. In the case of enclaves, pieces of unincorporated territory that are inside municipalities, the State in many of these instances may require annexation, Mr. Bradley added.	ey suggests c cons secvices her ellics nos, impac	Day Borr Dis	20 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Mr pre lim lim lis		
Interests to be served in the annexation process, Mr. Bradley advised, include the State in making sure that the annexation neither degrades the City nor deprives citizens of any of their rights. The municipality, its citizens and the people whose property will be annexed all have interests that are recognized, but the State favors certain interests of the people who will be annexed, he added. Mr. Bradley gave an example of an area that, after petitioning for annexation, at the last minute withdrew; the State supported their decision. This has been the tradition in Florida for quite some time, he added.	Triisup i	losi Losi Losi Losi Losi Insi	E C C C C C C C C C C C C C C C C C C C	THE SECOND SECON		
Annexation is the tool designed to help control changing urban development, Mr. Bradley said. The changes which constantly occur in development cause changes to occur in services, fiscal base, political constituency, urban regulations, economic prospects and even the social character of the city, so annexation is a very important tool to control these changes. Mr. Bradley recommended two books, City Lifecycles by Robert Hooter and Urban Decline by Bradbury, Swell and Downs, as possible annexation information resources.	conmission and in the same of		7.00 (1.00 (
Annexation deals with long-term effect on an area, Mr. Bradley pointed out, and said that it must be examined in light of needs 50 years or so into the future. Annexation doesn't work every time, he said, and recommended setting goals and policies first. It is up to a lawmaker to decide when the time is right to annex.	owice on the cape of the cape		Tur Jai Jai			
Mr. Bradley then pointed out that proponents of annexation contend that it would encourage orderly land use, efficient service delivery, broaden the tax base and provide equity of governmental services and opponents claim annexation would reduce residents' control of government that a smaller population would encourage. In addition, opponents of annexation say residents would not receive certain services for which they are taxed, and annexation would change the social character of the city. It is, however, up to the individual City to make its own determination of the effects of annexation, he advised.	par nood d					
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City Council Minutes Date October 8, 1986	COUNCIL MEMBERS	0 T I 0	HUOZO	YES	N O	BSENT
To achieve the desired goals through annexation, Mr. Bradley recommended study of the following topics: whether the City is ready to expand its services, whether there are any disparities in service delivery, and any other questions or concerns that the staff might have. He cautioned, however, that because of the location of Florida's waterways and highways, annexation was sometimes difficult and further that in some cases, annexation could hurt a city more than help.	requires assured the concident of the co	no in a				
Mr. Bradley suggested that the City also look at the pros and cons of not annexing, growth characteristics along the fringe, and concurrent impact on services offered by the City. Mr. Bradley listed other efficacies to be aware of: inequities to residents, impact of annexation on fiscal base, political "spill-overs", service delivery, and residents' quality of life.	t annexation the times of engls the times are the the times are the y added.	DA LO BET TO TO	15. 15. 10. 10. 10. 10. 10. 10. 10. 10.	50 10 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5		
Mr. Bradley stated that while he had approached the topic of annexation from the City's point-of-view, the County would lose shared revenue if the City annexed certain properties. This, however, has not been much of a problem in past dealings with other counties in Florida, he added. The County must, by the same token, be prepared to ask a similar set of questions regarding pros and cons of annexation, he added.	y advised, the appexer y its of ill be appe but the ye an ex y for an the State	90			Men modros ew	
Mr. Graver asked how the State viewed the situation between Naples and Collier County with regard to the County Commission trying to duplicate a city environment and the City's efforts towards annexation. Mr. Bradley advised that the State of Florida has not become too involved in these situations and further that he did not think that the County would be a problem.	the tradition of the control of the	のという。	58 50 50 15			
Mr. Graver asked what would happen if an area wanted to be annexed with 100% of the property owners' permission and the County contested it. Mr. Bradley explained that as long as 100% of the property owners agreed to the annexation, the State law would be on their side and state jurisdiction would become involved only if there were a problem that could not be resolved amicably.	Mr. Bradi g by Gober Swell and on resource ay pointed in light of	is Vision is be	80 000 000 000 000 000 000 000 000 000	And a construction of the		
In response to Mayor Putzell, Mr. Bradley advised that non-voluntary annexation requires a dual-majority, the majority of all registered voters in both the city and the area to be annexed.	recomment this up to	ens				
Mr. Bledsoe inquired as to how other cities have determined if annexation is advantageous. Mr. Bradley said that the city did cost/benefit analyses with regard to the short-term and with regard to long-term paybacks on capital cost.	ey then a content and pro- enticient and pro- enticent and pro- enticents.		B. XS LS LS LS	7.5. 7.5. 7.5.		
Mr. Bledsoe asked about annexation of Pelican Bay from a political viewpoint and Mr. Bradley responded that it would be the City's responsiblity to make the public aware of the advantages and disadvantages. Mr. Bradley also mentioned a state grant program, "Visions 2000", that is available to communities to assist in goal setting.		10 d 30 d 30 d 4 d 30 d 30 d 30 d 30 d 30 d 30 d 30 d 30	Tion and the same			
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City Council Minutes Date October 8, 1986	COUNCIL	0	E C O N	E	N	B S E N	
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Mr. Crawford asked Mr. Bradley if the State requires a transition period. Mr. Bradley said that none was required at the present time, but if the City desired, it could include it in annexation plans. City Attorney Rynders concurred that he, too, had not found a provision requiring a transition period.	ESTI SONAGE			ist ib:	73	821A	agt Ø
Mayor Putzell suggested that before Council contemplates any type of annexation, they address policy setting goals and then consider specific areas that come to their attention in light of such goals. Mayor Putzell further suggested that City Manager Jones begin preparation of a goal-setting policy for discussion at a publicly held Council workshop and further that Council come to some consensus as to what they think their future attitude should be with annexation being one of the goals. Mr. Crawford suggested giving the staff guidelines and Mayor Putzell suggested utilizing the various literature and resources available on the topic.	s yfisd se Sefqs Stat Yv-Y		II erre	ISV PA PA PA PA PA PA PA PA PA PA PA PA PA	18 do		dea dea dea dea
Mr. Graver asked that the public come forward with their ideas regarding annexation. Mayor Putzell concurred but added that the public might be more willing to speak if Council had a definite set of ideas for them to address.	WINK TV-11 & Times I TV-26 Wi Herald	in Lig Lva sLM	10 TH	6.1 6.1 16.1	ons ons successive		eve fla fla fla fla
City Manager Jones suggested that staff meet individually with each Council member in an effort to obtain their ideas and perspectives so that all could be combined into a general policy. Naples is a perfect example of a rural county growing into an urbanized area, Mr. Jones added, areas presently in the County that are not receiving adequate service may want to annex.	oitizens a	0.5	8			material and the state of the s	915
Mayor Putzell commented on the overflow use by the County of City facilities.					Annual Control of Control		
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Mayor Putzell clarified that in a required vote for non-voluntary annexation, only the majority of those actually voting is required to carry the annexation. Mayor Putzell also expressed his hope that R/UDAT (Rural/Urban Design Assistance Team) would have recommendations on the subject of annexation.					PERSONAL PROPERTY OF THE PROPE		
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ADJOURN: 10:03 a.m.				-			
Edwin J. Putzell, Jr., Mayor							
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Jodie M. O'Driscoll Deputy Clerk							
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AME, Crawford asked Mr. Bradley if the State requires

a transition period. Mr. Bradley said that none was required at the present time, but if the City desired, it could include it in amexation plans.

SUPPLEMENTAL ATTENDANCE LIST

W. W. Haardt Alan Korest Lee Truedwahl Bob Bradley Chuck Mohlke

Charles Andrews Michael Zewalk Bob Schroer Ed McMahon Association

Jack Miller Bob Russell

N. Naples Civic Association

NEWS MEDIA

Chuck Curry, Naples Daily News Racheal Kearns, Naples Star Hilary Hutchison, TV-9 Beverly Cameron, WINK TV-11 Bill Upham, Naples Times Gary Arnold, WEVU TV-26 Todd holzman, Miami Herald

Other interested citizens and visitors.